

Department of Corporate Resources

Members of Council

Committee Secretariat

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Your Ref: AT/Council

Date: 12 March 2018

Dear Councillor

MEETING OF COUNCIL – TUESDAY, 20 MARCH 2018

You are requested to attend the meeting of the Council to be held in the Council Chamber - City Hall, Bradford, City Hall, Bradford, on Tuesday, 20 March 2018 at 4.00 pm

The agenda for the meeting is set out overleaf.

Yours sincerely

Parveen Akhtar
Interim Strategic Director Corporate Resources

Notes:

- ◆ This agenda can be made available in Braille, large print or tape format.
- ◆ The taking of photographs, filming and sound recording of the meeting is allowed except if Councillors vote to exclude the public to discuss confidential matters covered by Schedule 12A of the Local Government Act 1972. Recording activity should be respectful to the conduct of the meeting and behaviour that disrupts the meeting (such as oral commentary) will not be permitted. Anyone attending the meeting who wishes to record or film the meeting's proceedings is advised to liaise with the Agenda Contact who will provide guidance and ensure that any necessary arrangements are in place. Those present at the meeting should be aware that they may be filmed or sound recorded.

The Council's Fire Bell and Evacuation Procedure requires people to leave the building in an orderly fashion by the nearest exit, should the fire alarm sound. No one will be allowed to stay or return until the building has been checked.

Members are reminded that under the Members' Code of Conduct, they must register within 28 days any changes to their financial and other interests and notify the Monitoring Officer of any gift or hospitality received.

AGENDA

A. PROCEDURAL ITEMS

1. DISCLOSURES OF INTEREST

(Members Code of Conduct - Part 4A of the Constitution)

To receive disclosures of interests from members and co-opted members on matters to be considered at the meeting. The disclosure must include the nature of the interest.

An interest must also be disclosed in the meeting when it becomes apparent to the member during the meeting.

Notes:

- (1) *Members may remain in the meeting and take part fully in discussion and voting unless the interest is a disclosable pecuniary interest or an interest which the Member feels would call into question their compliance with the wider principles set out in the Code of Conduct. Disclosable pecuniary interests relate to the Member concerned or their spouse/partner.*
- (2) *Members in arrears of Council Tax by more than two months must not vote in decisions on, or which might affect, budget calculations, and must disclose at the meeting that this restriction applies to them. A failure to comply with these requirements is a criminal offence under section 106 of the Local Government Finance Act 1992.*
- (3) *Members are also welcome to disclose interests which are not disclosable pecuniary interests but which they consider should be made in the interest of clarity.*
- (4) *Officers must disclose interests in accordance with Council Standing Order 44.*

2. MINUTES

Recommended –

That the minutes of the meeting held on 22 February 2018 be signed as a correct record (previously circulated).

(Adrian Tumber – 01274 432435)

3. APOLOGIES FOR ABSENCE

**4. WRITTEN ANNOUNCEMENTS FROM THE LORD MAYOR
(Standing Order 4)**

(To be circulated before the meeting).

5. INSPECTION OF REPORTS AND BACKGROUND PAPERS

(Access to Information Procedure Rules – Part 3B of the Constitution)

Reports and background papers for agenda items may be inspected by contacting the person shown after each agenda item. Certain reports and background papers may be restricted.

Any request to remove the restriction on a report or background paper should be made to the relevant Strategic Director or Assistant Director whose name is shown on the front page of the report.

If that request is refused, there is a right of appeal to this meeting.

Please contact the officer shown below in advance of the meeting if you wish to appeal.

(Adrian Tumber - 01274 432435)

B. BUSINESS ITEMS

6. PETITIONS (Standing Order 11)

To consider up to five requests for the Council to receive petitions in accordance with Standing Orders.

Ward

- (i) Bradford Families Against Children's Services Cuts
- (ii) Proposed reduction to SEND Specialist Teaching Support Teams

If any further requests are received, in writing, by mid-day three working days before the meeting (Thursday), details will be circulated.

(Tracey Sugden – 01274 434287)

7. PUBLIC QUESTION TIME (Standing Order 13)

There are no public questions.

(Tracey Sugden – 01274 434287)

**8. MEMBERSHIP OF COMMITTEES AND JOINT COMMITTEES
(Standing Order 4)**

To consider any motions (i) to appoint members to a Committee or a Joint Committee; or (ii) to appoint Chairs or Deputy Chairs of Committees (excluding Area Committees).

9. REPORT BY THE LEADER OF COUNCIL

A written report by the Leader of Council giving an update on key issues will be circulated before the start of the meeting. There shall be a period of up to 15 minutes during which any Member of Council may ask the Leader of the Council (or a Member of the Council nominated by the Leader) a question on any matter arising out of the written report.

10. MEMBER QUESTION TIME (Standing Order 12)

To deal with supplementary questions arising from the attached questions of which written notice has been given.

Notes:

- (i) Answers to written questions shall be circulated at the commencement of the meeting.*
- (ii) The Lord Mayor will have regard to the list of questions and the political composition of the Council in calling on Members to put their supplementary question to the Leader of Council and Portfolio Holders.*
- (iii) A period of up to 30 minutes shall be available for supplementary questions to Members of the Executive.*

1. Councillor Azam

Can the Portfolio Holder outline what measures or strategies we have in place to address hate crime? Islamophobia, anti-Semitism and hate crime of all kinds cannot be tolerated in our district.

2. Councillor Gibbons

What preparations have been made by the Council for Brexit?

3. Councillor Ward

Can the Portfolio Holder for Education, Employment and Skills confirm that if the proposal set out in the consultation on the future of SEND Specialist Teaching Support Services 0-25 years is approved there will be the loss of ten full-time equivalent specialist teachers for Early

Years, Autism, Cognitive and Learning and Social and Emotional and Mental Health?

4. Councillor Love

Can the Portfolio Holder for Regeneration, Planning and Transport tell us why the Council have purchased the former Branch pub in Shipley, how much was paid for it and why ward members were not informed of the purchase by officers?

5. Councillor Bacon

Will the Leader and Portfolio Holder join me in thanking the men and women who worked so hard in keeping the district's roads gritted, especially during the turmoil of the Beast from the East?

6. Councillor Bacon

Can the Portfolio Holder outline the protections that are in place for the Green Belt in the Core Strategy and national planning regulations?

7. Councillor Whiteley

I understand that there is a separate fund designed to make good community buildings in disrepair, how can an application be made?

8. Councillor Engel

I would like to thank all Council workers for their efforts during the cold snap and ask how we support staff in the course of their duties to prevent their injury through accidents?

9. Councillor Malcolm Slater

How can residents check whether a waste carrier is reputable and licensed? Is there a public list of registered carriers and are the registered operators obliged to carry and display their licences?

10. Councillor Heseltine

Are we in a position to move forward on Bingley Priesthorpe Annex with any of the interested parties and has there been a rigorous interrogation of their finances?

11. Councillor Farley

Can the Leader of Council join me in thanking Bradford Fairtrade Zone, voluntary groups and businesses across the District that have come together over Fairtrade Fortnight to raise awareness of this important subject?

12. Councillor Jeanette Sunderland

In December the Portfolio Holder for Education, Employment and Skills said that he was "absolutely fuming" and that £2 million pounds had been taken from Bradford schools by Wakefield City Academies Trust. Can he advise Members of Council how much progress has he made in returning these monies to Bradford's schools?

13. Councillor Swallow

Please would the Portfolio Holder explain how efficient the prevention

of homelessness funds have been in Bradford and how much is left in the budget to be able to keep a roof over the heads of our citizens in this District?

14. Councillor Davies

Do you envisage any problems with your Early Help strategy in terms of expecting workers to cover the whole age range from 0-19 so that families have one key worker? Many employees will understandably be specialist in their own roles, e.g. early years and may not have the skills, experience and desire to work with young adults.

15. Councillor Swallow

Do we have enough places in the District for people fleeing domestic violence? I am concerned there aren't enough domestic violence places for parents with children.

16. Councillor Swallow

Could the Portfolio Holder please find out how social housing landlords across the District make sure that properties are sufficiently insulated and what is the Council's role in this? We need to protect our citizens as far as possible from the challenges of fuel poverty.

17. Councillor Davies

Has the detailed proposal on the Prevention and Early Help consultation sent to all Councillors by the Chair of Governors of Midland Road Nursery School been fully considered and, if so, what are your thoughts on it?

18. Councillor Swallow

Would the Portfolio Holder please outline which activities the Council is working on (or partnering with) to commemorate the 70th anniversary on June 22nd of the docking of the Windrush bringing the first Caribbean immigrants to the UK?

19. Councillor Dunbar

Would the Leader join me in congratulating Thornton resident Fiona Broadfoot and the other sex abuse survivors who have just won a landmark legal case which quashes criminal convictions (which were brought about as a result of being groomed into prostitution) that have blighted their lives ever since?

20. Councillor Riaz Ahmed

Can the Leader of Council advise Members on her plans for the "Peoples Palace", how much has been spent on developing these plans and when will they be made public?

21. Councillor Dunbar

Would the Leader join me in agreeing that proposed changes to pension arrangements by Universities UK of lecturers in institutions across the country will cause disruption to students' education and could see a recruitment and retention crisis in the sector?

22. Councillor Riaz

Does the Leader believe that the RSE curriculum regarding LGBT relationship understanding in Bradford and District schools should be vigorously adhered to?

23. Councillor Dunbar

Would the Portfolio Holder give a full update, by each individual component, of the success of the Get Bradford Working scheme?

24. Councillor Love

Can the Leader of Council tell us what the impact on Bradford will be of the High Court ruling forcing the Government to declare that an additional 33 local authorities have to do more to combat poor air quality?

25. Councillor Dunbar

Would the Leader give an update of the work being done by the Council to tackle homelessness?

26. Councillor Dunbar

Would the Leader give a full break down, by Parliamentary Constituency, of the numbers of people and families affected by the benefit cap, what its impact has been and what support is available to those struggling as a result?

27. Councillor Mike Pollard

In accordance with Section 7.8 of Document "AO" presented to the Executive on 9 January 2018, it is noted that the Business Rates Base for 2018/19, after taking into account all appropriate allowances for bad debt, appeals and costs of collection, is £129.4 million. The small additional surplus brought forward from 2017/18, cited in Section 8.1 of the same document, brings the Business Rates total to £129.6 million.

Section 12 goes on to note "Latest Developments, i.e. Bradford's participation in a 100% Business Rates Retention pilot for 2018/19 which changes the structure of the Budget and also mentions an additional distribution of £1.8 million from the Leeds City Region Pool. Against this addition we must offset the 1% Business Rates share accruing to the West Yorkshire Fire and Rescue Authority. These adjustments do, "prima facie", produce net Business Rates income of £130.1 million.

Could the Leader of Council please itemise the further factors taken into account which resulted in a Business Rates contribution to Council's Cumulative Budget 2018/19 of £126.693 million – a variance of approximately £3.4 million?

28. Councillor Farley

Could the Portfolio Holder tell us how the launch for the District's economic growth strategy went here in Bradford and what's planned for the London launch and beyond?

29. Councillor Lal

Will the Portfolio Holder give a progress update on the plan for a Business Improvement District in Bradford?

30. Councillor Griffiths

The Sunday Times carried the details of an investigation into the organisation West Yorkshire Mesmac including the referral of the organisation to the Police by Leeds City Council. Can the Portfolio Holder advise Members of Council of concerns raised with or by Bradford Council and what action has been taken?

31. Councillor Farley

Can the Portfolio Holder outline the benefits of a public sector hub to Keighley and why the capital money cannot be used for revenue services?

32. Councillor Brown

Can you explain why Children's Services officers failed to attend the first SEND consultation in Keighley?

33. Councillor Bacon

Can the Portfolio Holder set out what the Council has done to support green spaces across the district, in particular in Keighley?

34. Councillor Ellis

Is it reasonable that residents of Stable Mews Cottingley, some of whom are quite elderly have to carry their household waste and recycling several hundred yards along an unlit road to a communal bin site?

35. Councillor Shaheen

Could the Portfolio Holder explain to me how children whose parents decide to home educate are monitored? How do we make sure that parents register correctly for home schooling?

36. Councillor Reid

Can the Portfolio Holder for Regeneration, Planning and Transport advise Members of Council what plans he has, in recognition of the growing number of local authorities in the United Kingdom who are bringing in landlord licensing schemes not confined to HMOs, to instruct the Chief Executive and relevant officers to produce an outline feasibility report for the use of a self-funding landlord licensing scheme in Bradford?

37. Councillor Shaheen

Homelessness is a growing concern within our District. What are we doing as a District to help and support this?

38. Councillor Pennington

The national press are advertising a show in February next year at St George's Hall, will it be ready?

39. Councillor Shaheen

Could the Portfolio Holder explain what work is being done with community/ voluntary organisations as there have been major cuts and service delivery is not how it used to be. What are we doing to help and support?

**11. RECOMMENDATIONS FROM THE EXECUTIVE AND COMMITTEES
(Standing Order 15)**

**11.1 RECOMMENDATION FROM THE GOVERNANCE AND AUDIT
COMMITTEE - BUDGET SAVINGS TO BE ACHIEVED IN LEGAL
AND DEMOCRATIC SERVICES IN 2018/19 - PROPOSED
CHANGES TO THE CONSTITUTION**

1 - 8

The report of the Interim City Solicitor provides Members with details of changes that could be made to the Constitution by combining the Regeneration and Economy and Environment and Waste Management Overview and Scrutiny Committees. The changes arise from the need to make savings in the budget of Legal and Democratic Services for 2018/19.

Recommended-

That the merger of the Regeneration and Economy Committee and Environment and Waste Management Overview and Scrutiny Committee with the Terms of Reference proposed in Appendix A to Governance and Audit Committee Document "X" be approved and the Interim City Solicitor be authorised to amend the Constitution accordingly.

(Michael Bowness – 01274 435928)

11.2 ANY ADDITIONAL RECOMMENDATIONS

To consider any recommendations arising from meetings of the Executive and Committees held after the publication of this agenda and prior to the Council meeting.

(Adrian Tumber – 01274 432435)

12. NOTICES OF MOTION (Standing Order 17)

To consider the attached motions of which notice has been given.

**12.1 REVIEW OF THE IMPACT OF GOVERNMENT FUNDING CUTS AND
NATIONAL POLICY CHANGES ON COUNCIL SERVICES IN
BRADFORD DISTRICT SINCE 2010**

To be moved by Councillor Kevin Warnes
Seconded by Councillor Martin Love

Council notes that:

- a) many Bradford District residents are wondering why they are paying more in council tax despite the ongoing cuts to local

services;

- b) central government funding support for local council services has been cut substantially since 2010;
- c) the Local Government Association is warning that councils are now “reaching a financial breaking point” which they describe as “a funding cliff-edge”;
- d) Bradford has been disproportionately badly hit by these cuts due to our relatively low local tax base and greater reliance on support from central government;
- e) these huge reductions in central government funding for Bradford have resulted in an unprecedented decline in local services across our district;
- f) the impact of this reduction in Council services has had a disproportionate impact on our poorer and more vulnerable residents and communities.

Council therefore:

- 1) requests that the Chief Executive initiates a detailed review of the ways in which government funding cuts and other national policy changes since 2010 have had an impact on Bradford Council’s services;
- 2) requests that this review encompasses all aspects of Council service delivery, broken down by department;
- 3) requests that this review also considers the ways in which the Council’s broader policy objectives (including investment in energy efficiency and other low carbon energy projects) have been affected by changes in national policy and funding frameworks;
- 4) requests that this review is completed by the end of September 2018 and that the resulting report is sent to the following Full Council for further consideration.

12.2 COMMUNITY INFRASTRUCTURE LEVY

To be moved by Councillor Gerry Barker
Seconded by Councillor Jackie Whiteley

Council believes communities directly affected by housing and other development should have first call on proceeds from Community Infrastructure Levy.

Council instructs the Strategic Director Place to draw up proposals prioritising investment in education, recreation and health within communities directly impacted by housing development.

12.3 UNLOCKING BRADFORD'S GROWTH POTENTIAL

To be moved by Councillor Susan Hinchcliffe
Seconded by Councillor Alex Ross-Shaw

Council notes that the Bradford Economic Partnership has recently launched its new Economic Strategy, 'Pioneering, Confident and Connected', which sets out our ambition to be the UK's fastest growing economy by increasing the number of productive businesses and supporting young and enterprising people to innovate, invest and build fulfilling lives in the district.

The strategy sets out Bradford's four key opportunities:

- **Our Young & Enterprising Population** – ensuring all our people are equipped with the skills and confident to succeed
- **Our Distinctive Offer** – using our unique architecture, heritage and cultural assets to create an environment for growth
- **Our Growth Potential** – building on our business and sector strengths to drive innovation, increase productivity and create wealth
- **Our Globally Connected District** – improving our transport and digital connectivity to strengthen trading links and access to markets

A number of foundations for growth are already in place, including Community Led Local Development, our Industrial Centres of Excellence, Keighley Business Improvement District and new rail stations at Apperley Bridge and Low Moor.

Over the coming year the Bradford Economic Partnership will work with Bradford Council to deliver further catalysts for growth, rolling out our rate relief scheme, expanding the number of Industrial Centres of Excellence, delivering a Bradford city centre Business Improvement District and supporting the Next Stop Bradford campaign for a high-speed rail link in Bradford City Centre, which has won support in principle from the government minister and Transport for the North.

Sustainable economic growth is vital because it will bring high quality jobs, better living standards and prosperity and more opportunities for a wider range of people to contribute to and share in the district's future success.

Council resolves to:

- Thank the Bradford Economic Partnership and its Chair David Baldwin for their leadership on developing this strategy.
- Engage with all our communities around the strategy, starting with an Economy Roadshow, taking the strategy to locations across the district to discuss ways of working together to unlock our growth potential
- Work with businesses and the Export Exchange to increase the number of Bradford Export Exchange Patrons, so businesses can support each other to grow and expand their business into new markets

- Instruct officers to work on the delivery of catalysts for growth, for example the plan to re-purpose heritage mills for a successful new era.
- Promote Bradford District vigorously across the UK and beyond starting with launching our Economic Strategy in London as well as Bradford.

12.4 BRADFORD BACKS CAMPAIGN TO EXTEND VOTING RIGHTS TO 16 AND 17-YEAR OLDS

To be moved by Councillor Abdul Jabar

Seconded by Councillor Susan Hinchcliffe

This Council notes:

- We are celebrating the centenary of women's suffrage. 100 years on it is high time to take on the next challenge – Votes at 16.
- Local Elections in Bradford this year is an opportunity to engage more people about the importance of voting and particularly encourage our young people to have their say on their future.
- 16-year-olds are denied the right to vote yet are legally allowed to: pay income tax and National Insurance, become a company director, obtain tax credits and welfare benefits, consent to sexual relationships and consent to medical treatment.
- All 11 to 16-year-olds in England study citizenship education as a statutory part of the National Curriculum to develop their understanding of how to engage as responsible citizens in society.
- Bradford is the youngest city in the UK and our youth are key to the district's future success.
- Free and fair elections are the cornerstone of our democracy.

This Council:

- Asks our council officers to redouble their efforts to encourage people to vote and to register their vote before the deadline.
- Supports the national 'Votes at 16' campaign.

12.5 TAKING PRIDE IN OUR DISTRICT

To be moved by Councillor Sarah Ferriby

Seconded by Councillor Abdul Jabar

This Council notes:

- The excellent work of Council staff, partner agencies and residents who pulled together during the adverse weather in early March.
- The superb work of communities, Friends groups and volunteers in our district who work tirelessly to improve their local neighbourhoods and facilities.
- Through the People Can campaign we support community groups working to improve the district.
- The importance of our enforcement activities in tackling the scourge of environmental antisocial behaviour such as littering and flytipping.

This Council resolves to:

- Build on the success of events such as the Community Stars awards to celebrate individuals who go the extra mile and show pride in their local areas.
- After the city centre pilot, roll out the successful environmental enforcement measures to other town centres in the district wherever possible given their success in the city centre.

13. PAY POLICY STATEMENT 2018/19

9 - 24

In accordance with the Localism Act 2011 Local Authorities are required to produce and publish a Pay Policy Statement for each financial year. The Pay Policy Statement must be approved by full Council before publication. The report of the Interim Director of Human Resources (**Document "U"**) presents the draft Pay Policy Statement 2018/19 for approval.

Recommended –

That the Pay Policy Statement for the financial year 2018/19, as set out at Appendix 1 to Document "U", be approved.

(Tim Barker - 01274 432031)